FOR BOARD ACTION

Agenda Item # 9 Meeting Date: 1/30/07

SUBJECT: Ratify Common Council Resolution No. 044-07 to Acquire Electric Service

Rights Through Condemnation

PREPARED BY: Walt Lorber, Director of Core Services

The City has acquired permanent electric service rights to annexations completed through December 31, 2000. Acquisition of rights to annexations completed subsequent to that date has been the subject of numerous meetings and letters between RPU and People's Cooperative Services. The Minnesota Public Utilities Commission's compensation awards in several recent cases appear to have caused People's to believe that they are now entitled to significantly higher compensation; however People's has not presented a formal proposal of settlement. In replying to the City's recent interim service petition, People's stated that negotiations with RPU had "failed."

In the event that parties cannot agree on compensation, a City may acquire electric service rights through petitioning the MPUC to determine appropriate compensation or through a condemnation proceeding in district court. As explained in the attached letter to Larry Koshire and Stevan Kvenvold, RPU's legal counsel has recommended that the City use condemnation in this case.

Because the absence of a proceeding for permanent service was raised as an issue in the City's pending interim service petition before the MPUC, staff requested the Council authorize condemnation at its January 17 meeting such that the City's commitment to acquire such rights was affirmed. The Council passed Resolution No. 044-07 authorizing the use of condemnation to acquire electric service rights to 2001-06 annexations.

Note: MPUC staff briefing papers subsequently failed to acknowledge the Council's resolution and recommended that the Commission table the City's petition Legal counsel recommended withdrawing the petition pending the condemnation filing.

UTILITY BOARD ACTION REQUESTED:

Staff recommends that the RPU Board ratify Council Resolution No. 044-07 to acquire electric service rights to 2001-06 annexations through condemnation and authorize staff to commence such action utilizing the McGrann-Shea legal firm for legal support. The 2007 budget includes monies for litigation resources.

General Manager

Date

ROCHESTER PUBLIC UTILITIES

MEMORANDUM



January 11, 2007

To: Stevan Kvenvold, City Administrator

Larry Koshire, RPU General Manager

From: Walt Lorber, RPU Director of Core Services WWS

Subject: Acquisition of Electric Service Rights to 2001-06 Annexations

By resolutions dated October 23, 1990 and December 11, 2006, the Rochester City Council has affirmed the City's intent to continue its longstanding practice of providing electric service to all areas annexed into the City. The provision of electricity to such newly annexed areas is contingent upon the City having/obtaining electric service rights. The 1974 state law, which established electric service territories, provided that cities with municipal utilities could choose to acquire the electric service rights to annexed areas by paying the displaced utility appropriate compensation. Since 1974, Rochester has acquired the rights to approximately 11,142 acres from People's Cooperative Services, including all annexations through December 31, 2000.

Since January 1, 2001, the City has completed 122 annexations containing approximately 5436 acres, of which 5203 acres lie within People's assigned service area. Although RPU and People's have met and corresponded many times since 2000, the parties have been unable to reach agreement on compensation terms. Generally, People's has agreed to the City providing "interim" electric service to new development until compensation for permanent rights was established and paid.

People's has recently informed the Minnesota Public Utilities Commission that our negotiations have failed. In the event the parties cannot agree on compensation terms, the law provides that the City can have the compensation determined through 1) the regulatory process established by the MPUC or 2) through condemnation in district court. The procedural steps involved and the associated costs of the proceedings are generally similar in both settings. Since 1974, 11 acquisitions have been completed by the City: six by negotiated settlement, four through the MPUC, and one through condemnation. Outside legal counsel has recommended that the City use condemnation in this situation. Monies for such litigation were included in the 2007 electric budget.

I recommend that you request the Common Council to authorize RPU to initiate a condemnation proceeding in district court to obtain permanent electric service rights to serve all existing and future customers in areas annexed by the City between January 1, 2001 and December 31, 2006. A Request for Council Action, a summary of the annexations (Exhibit A), and a map depicting the annexed areas is attached.

A RESOLUTION OF THE CITY OF ROCHESTER DETERMINING THE NECESSITY FOR AND AUTHORIZING THE ACQUISITION OF ELECTRIC SERVICE TERRITORY BY EMINENT DOMAIN

WHEREAS, the City of Rochester ("City"), for over 112 years, has exercised its legal authority to own and operate an electric utility providing electricity to its citizens; and

WHEREAS, the City has implemented this authority under the auspices of Rochester Public Utilities ("RPU") which operates, controls, and manages the City's electric utility; and

WHEREAS, the City has an established, longstanding practice of providing electric service to all areas annexed into the City; and

WHEREAS, the City has undertaken a public project of annexing certain lands into the City since January 1, 2001, and planning to provide City utilities and services for the benefit of the public, including streets, sewer, water, wastewater, electricity, police, and other City services; and

WHEREAS, these annexed lands are located within the assigned electric service territory of People's Cooperative Services, Inc. ("People's"), and include some existing electric customers, as well as a significant amount of land in which there are no existing electric customers; and

WHEREAS, by virtue of the public project, new development can be expected to occur in these annexed lands;

WHEREAS, the City Council finds that it will be in the best interest of the citizens of Rochester who reside or operate within, or who will reside or operate within, in these annexed lands located within the assigned electric service territory of People's, as further described by annexation ordinance and acreage in the Exhibit A hereto ("Acquisition Area"), to have electric service at retail permanently provided by the City, consistent with the City's established, longstanding practice; and

WHEREAS, the City has determined that it is necessary and in furtherance of this public interest to acquire from People's the electric service territory of the Acquisition Area, which is part of the City but within the assigned electric service territory of People's; and

WHEREAS, the parties have been unable to agree upon damages for such service territory; and

WHEREAS, the City is authorized to acquire property by the use of the City=s eminent domain authority, including, but not limited to the authority granted to the City pursuant to the City of Rochester City Home Rule Charter, Section 1.00, subdivisions 2 and 3; Minnesota Statutes, Sections 216B.47, 412.211, 412.321, 465.01; and Minnesota Statutes, Chapters 117 and 453

NOW, THEREFORE, BE IT RESOLVED BY THE COMMON COUNCIL OF THE CITY OF ROCHESTER AS FOLLOWS:

- 1. That extending City electric distribution facilities to serve all customers at retail in the Acquisition Area is reasonably necessary to serve a public purpose and authorized by statute;
- 2. That acquisition of the electric service territory of the Acquisition Area, described in Exhibit A including any existing or future service rights, if any, any People's facilities used and usable by the City to provide service to the Acquisition Area, and any other rights necessary for the City to provide electric service to the Acquisition Area is necessary for the purpose of the City providing electric service to the Acquisition Area in support of the City's established, longstanding practice of providing electric service to all areas annexed into the City and its operating a municipal utility;
- That acquiring the electric service territory of the Acquisition Area through eminent domain is reasonably necessary to achieve said purpose, allowing court-appointed commissioners to determine appropriate damages in an efficient and responsive proceeding;
- That the City Attorney is authorized and directed to initiate appropriate proceedings to acquire the electric service territory of the Acquisition Area by the exercise of the power of eminent domain pursuant to Minn. Stat. § 216B.47, Chapter 117, and other express or implied powers, and in said proceedings, to determine what damages, if any, should be paid to People's by the City. The City Attorney is further authorized to take all actions necessary and desirable to carry out the purposes of this resolution. Rochester Public Utilities, as the entity responsible for the control, management, and operation of the City's electric utility, is hereby directed to manage and oversee the eminent domain proceeding.

BE IT FURTHER RESOLVED, that all things necessary to carry out the terms and purpose of the Resolution are hereby authorized and performed

PASSED AND ADOPTED BY THE COMMON COUNCIL OF THE CITY OF ROCHESTER, MINNESOTA, THIS 19th DAY OF THE CITY OF

PRESIDENT OF SAID COMMON COUNCIL

ATTEST: Thy lay MG

APPROVED THIS 18th DAY OF THOUANY, 2007.

MAYOR OF SAID CITY

(Seal of the City of Rochester, Minnesota)

Res05/Resolu CondemnPeoples07

Exhibit A

Annexations by City of Rochester January 2001 through December 2006

| ORD | Date | | Acres | |
|-----------|------------|--|---------|--------|
| Number | Annexed | Location | Annexed | |
| OA-662-1 | 3/1/2001 | Part of Lot 27, Lots 28-32 in Blk 2, Sunnydale | 3.12 | 3.12 |
| OA-122-75 | 3/30/2001 | ROW 2800 Blk W Cr Dr | 0.49 | 0.49 |
| 3372 | 3/30/2001 | Century Hills 5 | 13.66 | 13.66 |
| OA-660-1 | 4/26/2001 | Misc. Lots in Rose Harbor Area | 12.84 | 12.84 |
| 3379 | 5/24/2001 | N of E Cr Dr, NW of Century HS (Plateau Estates) | 53.90 | 53.90 |
| 3387 | 5/24/2001 | SE Corner of 50 Ave & 65 St NW | 53.39 | 53.39 |
| 3391 | 6/21/2001 | N of Emerald Hills and S of 48 St NE | 58.98 | 58 98 |
| OA-660-2 | 6/28/2001 | Lots 1-3 in Blk 1, Rose Harbor 2 | 0.99 | 0.99 |
| 3397 | 6/28/2001 | W side St. Bridgets Rd SE, S of 48 St | 39.72 | 39.72 |
| 3399 | 6/28/2001 | E of Douglas Trail, S of 65 St NW | 59.97 | 59.97 |
| 3401 | 8/17/2001 | E of Plateau Estates on East Circle Dr NE | 11.79 | 11.79 |
| 3407/3402 | 8/17/2001 | Sect 16&21, High Forest Twnshp SW, adj to Airpor | 165.00 | 165.00 |
| OA-660-4 | 9/14/2001 | Lots 4-7, Blk 8, and Lot 4, Blk 10, Rose Harbor 4 | 2.73 | 2.73 |
| 3411 | 9/14/2001 | E of East River Rd NE, W of TH63 | 40.00 | 40.00 |
| 3412 | 9/14/2001 | NE corner of East Circle Dr and 16 Ave NE | 2.00 | 2.00 |
| 3413 | 9/14/2001 | N of Emerald Hills and S of 48 St NE | 19.05 | 19.05 |
| 3414 | 9/27/2001 | W of 18 Ave SW, N of 36 St | 787 | 7.87 |
| 3419 | 9/27/2001 | S of 7 St NW, W of Manor Ridge Dr NW | 9.91 | 9.91 |
| 3422 | 11/9/2001 | W side of W Cr Dr, S of Meadow Lakes Golf Cours | 54.63 | 26.82 |
| 3427 | 12/14/2001 | S of Viola Rd NE, between Century Hills & Haverhi | 58.05 | 58.05 |
| 3429 | 12/14/2001 | E & W sides of TH52N, N of 65 St NW | 198.21 | 198.21 |
| 3374/3354 | 12/14/2001 | 55 St Estates, exc. Lot 2, Blk 5 & areas in Manorw | 103.39 | 103.39 |
| OA-660-6 | 1/18/2002 | S side of Eastwood Rd SE | 238.63 | 238.63 |
| OA-122-76 | 2/22/2002 | W side of 18 Ave NW, N of Hunter Hills | 78.72 | 78.72 |
| 3441 | 2/22/2002 | N of E Circle Dr, E of 16 Ave NE | 59 71 | 59.71 |
| 3446 | 2/22/2002 | S side of TH 14, E of 40 Ave SE | 41.93 | 41.93 |
| OA-662-2 | 3/15/2002 | E of Sunnydale Subd | 66.10 | 66.10 |
| 3450 | 3/15/2002 | S of Pinewood Rd SE, E of S Park 1st and 2nd | 24.30 | 24.30 |
| 3451 | 3/15/2002 | N of TH14E, E of E Ridge Subd | 36.93 | 36.93 |
| 3452 | 3/15/2002 | S of 21 St NE, E of Century Hills Dr | 59.99 | 59.99 |
| 3460 | 4/12/2002 | | 36.77 | 36.77 |
| 3463 | 5/13/2002 | N side of 55 St NW, E of 60 Ave, SW of Douglas | | 55.54 |
| 3475 | 6/14/2002 | E side of E Circle Dr, S of Century Hills 3 | 22.50 | 22.50 |
| 3478 | 6/14/2002 | | 52.10 | 52.10 |
| 3476 | 7/15/2002 | S of Viola Rd NE, E of Century Hills, W of Havehil | | 36.65 |
| 3481 | 7/15/2002 | W side of 50 Ave NW, S of Wedgewood Hills 4 | 57.74 | 57.74 |
| 3490 | 7/15/2002 | N side of E Circle Dr NE, W of Christ Our Rock | 9 57 | 9.57 |
| 3494 | 7/15/2002 | N of 55 St NW, E of 60 Ave NW | 35.71 | 35.71 |
| 3499 | 8/13/2002 | | 1.50 | 1.50 |
| 3501 | 8/13/2002 | | 33.39 | 33.39 |
| 3504 | 9/13/2002 | N of Valleyhigh Rd, betw W Circle Dr and 50 Ave | 39.74 | 39.74 |

Exhibit A

Annexations by City of Rochester January 2001 through December 2006

| ORD | Date | | Acres | |
|-----------|------------|--|---------|-----------|
| Number | Annexed | Location | Annexed | To be Acq |
| 3506 | 9/13/2002 | E side of TH 52N, N of 65 St NW | 59.93 | 59.93 |
| 3514 | 10/11/2002 | and the second s | 19.65 | 19.65 |
| 3522 | 12/13/2002 | S of 55 St NW, E of 60 Ave NW | 48.01 | 48.01 |
| 3525 | 12/13/2002 | N of E Circle Dr NE, E of 16 Ave NE and 35 St NE | 57.22 | 57.22 |
| 3529 | 1/17/2003 | N of 55 St. NW, W of 50 Ave, S of Douglas Trail | 49.45 | 49.45 |
| 3539 | 2/25/2003 | NW quadrant of TH52S & Co Rd 1 SE (11 Ave SE) | 54.98 | 54.98 |
| 3540 | 3/24/2003 | SE quadrant of TH52N & 75 St NW (Scott property | 35.44 | 35,44 |
| 3551 | 5/9/2003 | E of E Cr Dr NE, S of Viola Rd, N of Silver Crk Rd | 1 07 | 1.07 |
| 3552 | 5/9/2003 | W of 18 Ave SW, W of Hart Farms Sub, N of 40 St | 19.35 | 19.35 |
| OA-122-77 | 6/16/2003 | NE 1/4 of NE 1/4 Sect 9, T107N, R14W, E of Band | | 32.82 |
| 3545 | 6/16/2003 | N of Viola Rd NE, W of Osjor Estates, E of Schaefi | | 12.00 |
| 3547 | 6/16/2003 | N of Shannon Oaks Sub, along Viola Rd NE | 6.00 | 6.00 |
| 3555 | 6/16/2003 | N of 40 St SW, W of 18 Ave | 59 99 | 59.99 |
| 3559 | 6/16/2003 | W of 18 Ave SW, N of Hart Farms Sub | 44.99 | 44.99 |
| 3560 | 6/16/2003 | N of E Cr Dr NE, E of Northwood Hills 2 Ssub | 25.61 | 25.61 |
| OA-122-78 | 8/18/2003 | Part of W Cr Dr ROW at 28 St NW | 0.09 | 0.09 |
| OA-660-7 | 8/18/2003 | S of Eastwood Rd SE, W of Knollwood Dr SE | 9000 | 90.00 |
| 3568 | 8/18/2003 | S of 55 St NW, W of Wedgewood Hills 3 & 5 | 13.63 | 13.63 |
| 3573 | 8/18/2003 | N of Nothern Heights E8 (Baihly Estates Park) | 4.43 | 4.43 |
| OA-660-8 | 9/12/2003 | S of Harbor Dr, E of Sunrise Ave SE | 10.19 | 10.19 |
| 3437 | 9/12/2003 | E and W of 50 Ave NW, N of 19 St | 137.66 | 124,63 |
| 3576 | 9/12/2003 | N of 19 St, E of 50 Ave NW | 59.92 | 59.92 |
| 3577 | 9/12/2003 | N of Northway Ln NE, E of Northland PI, E of TH63 | 26.40 | 26.40 |
| 3578 | 9/12/2003 | Lot 1, Blk 1, 41 St Business Park | 39.70 | 39.70 |
| OA-966-1 | 10/13/2003 | W of 60 Ave NW at 55 St | 56.70 | 56.70 |
| 3596 | 10/13/2003 | S of TH14E, E of 40 Ave SE | 2.15 | 2.15 |
| 3598 | | N of 55 St, E of 60 Ave NW | 35.97 | 3597 |
| 3601 | 12/11/2003 | N of TH52, S of Pinewood Rd SE, W of 34 Ave SE | 42.09 | 42.09 |
| 3608 | 1/15/2004 | S of TH14W, E of 40 Ave SW | 7.94 | ~ 7.94 |
| OA-122-79 | 3/18/2004 | E side of W Cr Dr NW, S of 41 St NW | 14.00 | 14.00 |
| OA-661-2 | 3/18/2004 | NE of Marion Rd, N of 25 St SE | 26.10 | 2610 |
| OA-122-81 | 5/13/2004 | Various parcels and ROW S 1/2 Sect 7-T107N-R1 | | 45.73 |
| OA-122-82 | 5/13/2004 | Various parcels and ROW NW 1/4 Sect 9-T107N-I | 8.05 | 8.05 |
| OA-661-1 | 5/13/2004 | W of 2900 Blk Marion Rd SE | 297 | 2.97 |
| OA-661-3 | 5/13/2004 | W of 2800 Blk Marion Rd SE | 39.54 | 39.54 |
| OA-966-2 | 5/13/2004 | 55 St NW ROW W of 60 Ave NW | 5.45 | 5.45 |
| 3633 | 5/13/2004 | N of 19 St NW, S of Badger Ridge, W of Superior | 19.44 | 19.44 |
| 3641 | 6/10/2004 | E of E Cr Dr NE, W of Century Hills Dr | 15.99 | 15.99 |
| 3642 | 6/10/2004 | E of Century Pt Subd | 43 34 | 43.34 |
| OA-1050-1 | 7/8/2004 | Misc Parcels N of Valleyhigh Dr NW betwn 50-60 | 450.60 | 450.60 |
| 3653 | 8/12/2004 | E of TH63N, S of 48 St NE, N of Northland PI | 34.90 | 34.90 |

Exhibit A

Annexations by City of Rochester January 2001 through December 2006

| CDD 1 | Date | | Acres | 5 |
|-----------|-------------------|--|------------|---------|
| ORD | 1 | Location | Annexed To | be Acq |
| Number | Annexed 8/12/2004 | N of Valleyhigh Dr NW, E of 50 Ave | 39.67 | 39.67 |
| 3654 | | N of 19 St NW, E of 50 Ave | 16.74 | 16.74 |
| 3658 | 9/9/2004 | S of Marion Rd SE, N of 30 St | 17.47 | 17.47 |
| 3663 | 10/7/2004 | N of 40 St NW, W of 18 Ave | 19.19 | 19.19 |
| 3664 | 10/7/2004 | W of 18 Ave SW, N of Hart Farms, S of Merrihills | 52,25 | 52.25 |
| 3665 | 10/7/2004 | | 20.02 | 20.02 |
| OA-661-4 | 12/14/2004 | 20 St SE, W of 38 Ave | 0.89 | 0.89 |
| 3681 | 12/14/2004 | Lot 3, Osjor Estates 3rd Subd (2605 Oslo Ct NE) | 10.01 | 10.01 |
| OA-622-1 | 1/11/2005 | S of Pinewood Rd, W of 34 Ave SE (Lots 54,58, Pl | 21.81 | 21.81 |
| 3684 | 1/11/2005 | E of 60 Ave NW, SE of Kingbury Hills 3 | 3.98 | 3.98 |
| 3685 | 1/11/2005 | E of 8 St SW, W of W Cr Dr, S of Meadow Lakes (| 189.00 | 189.00 |
| 3597 | 2/11/2005 | N of TH30, W of TH63 (Part of Airport) | 6.42 | 6.42 |
| 3689 | 2/11/2005 | S of E Cr Dr, W of Rocky Creek Dr NE | | 15.00 |
| 3695 | 4/7/2005 | N of 7 St NW, Sect 30 & Sect 31-107-14 | 15.00 | 0.68 |
| OA-663-1 | 4/8/2005 | W 48 Ft Front Lot 8, W 42 Ft Lot 9, Crystal Sprgs § | 0.68 | |
| OA-660-10 | 4/19/2005 | Lot 5, Blk 3 Rose Harbor 4th Subd. | 0.37 | 0.37 |
| 3696 | 5/16/2005 | W of TH63, S of 48 St NE, SE 1/4 Sect 13-107-14 | 58.29 | 58.29 |
| 3702 | 6/9/2005 | SW Corner of 50 Ave NW and Valleyhigh Road | 40.00 | 40.00 |
| 3704 | 6/9/2005 | N of 60 St SW, W of WC Reservoir, S of Scenic Or | 51.94 | 51.94 |
| 3718 | 7/6/2005 | S of 48 St NE, W of 22 Ave, N of Cassidy Hills | 57.51 | 57.51 |
| 3716 | 7/7/2005 | E of 18 Ave SW, S of Greystone Ln | 40.00 | 40.00 |
| 3709 | 7/13/2005 | S 33 Ft of Overland Dr NW, Sect 9-107-14 | 0.16 | 0.16 |
| OA-122-83 | 7/19/2005 | 19 St NW ROW, Begin SE COR NE 1/4 Sect 29-1 | (11.00 | 11.00 |
| 3719 | 8/10/2005 | E of TH63, S of 48 St NE, N of Viking Hills and Mo | 3498 | 34.98 |
| OA-1048-1 | 9/15/2005 | Sect 4-107-14, both sides of TH52, N of 65 St NW | 704 | 7.04 |
| 3710 | 9/15/2005 | SE 1/4 Sect SW 1/4 Sect 34-106-14, S of DAM W | 20.29 | 20.29 |
| OA-661-5 | 10/18/2005 | | 2.02 | 2.02 |
| | 10/10/2005 | E of 60 Ave NW, SE of Kingbury Hills 3 | 8,65 | 8.65 |
| 3731 | | and the Cubd | 2.01 | 2.01 |
| OA-1048-2 | | W of 50 Ave NW, S of 65 St, NE 1/4 Sect 7-107-1 | 9.62 | 9.62 |
| 3737 | 12/8/2005 | Pinewood Rd SE | 291.00 | 291.00 |
| OA-622-2 | 1/11/2006 | Lots 2&3, Blk 9, Rose Harbor 4 Subd | 0.75 | 0.75 |
| OA-660-11 | | S of 8th St SW, SW of Meadow Lake Estates | 225 | 2.25 |
| 3755 | 4/6/2006 | and the second of CE (DDLL well site) | 0.41 | 0.41 |
| OA-660-12 | | THE PROPERTY OF THE PROPERTY O | 14.28 | 14.28 |
| 3756 | 5/11/2006 | S of 19th St, VV of VV Ci Di NVV, N of DME NC | | 9.95 |
| 3765 | 6/19/2006 | | 117.51 | 117.51 |
| OA-1170-1 | | | 3.80 | 3.80 |
| OA-661-6 | | S Lot 7 Vandals 1st Subd | 455.13 | 262,66 |
| OA-1048-3 | 3 11/29/2006 | 6 16 Parcels in Various Locations | | 24.95 |
| OA-661-7 | 12/15/2006 | Part Lot 64 Autitor's Plat "E" SW 1/4 Sec 17-106- | • | 42.09 |
| 3794 | | Part W 1/2 NE 1/4 Sec 19-106-13, N of TH 52 | 42.09 | 5202.52 |
| Total: | 12 | 2 Annexations | 5435.83 | 5202.52 |